

The Impact of Regulation on Economic Growth in Developing Countries: A Cross-Country Analysis

HOSSEIN JALILIAN
University of Bradford, UK

COLIN KIRKPATRICK
University of Manchester, UK

and

DAVID PARKER^{*}
Cranfield University, UK
University of Manchester, UK

Summary. — The role of an effective regulatory regime in promoting economic growth and development has generated considerable interest among researchers and practitioners in recent years. In particular, building effective regulatory structures in developing countries is not simply an issue of the technical design of the most appropriate regulatory instruments, it is also concerned with the quality of supporting regulatory institutions and capacity. This paper explores the role of state regulation using an econometric model of the impact of regulation on growth. The results based on two different techniques of estimation suggest a strong causal link between regulatory quality and economic performance.

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1. INTRODUCTION

The role of an effective regulatory regime in promoting economic growth and development has generated considerable interest among researchers and practitioners in recent years (e.g., [World Bank, 2004](#)). Regulation can take many forms and the form of regulation policy adopted in developing countries has shifted over time ([Minogue, 2005](#)). From the 1960s to the 1980s, market failure was used to legitimize direct government involvement in productive activities in developing countries, by promoting industrialization through import substitution, investing directly in industry and agriculture, and by extending public ownership of enterprises. However, following the apparent success of market liberalization programs in some developed countries, and the evidence of the

failure of state-led economic planning in developing ones ([World Bank, 1995](#)), the role of state regulation was redefined and narrowed to that of ensuring an undistorted policy environment in which efficient markets could operate. Deregulation was widely adopted, often as part of structural adjustment programs, with the aim of reducing the “regulatory burden” on the market economy.

Privatization and the more general process of economic liberalization in developing countries have produced their own problems and failures and have resulted in the current focus on the regulatory state ([Majone, 1994, 1997](#);

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Kirkpatrick & Parker, 2005). The regulatory state model implies leaving production to the private sector where competitive markets work well and using government regulation where significant market failure exists (World Bank, 2001, p. 1). Arguably, however, the performance of the new regulatory state remains under researched, especially in the context of developing countries with their own peculiar economic and social problems and institutional characteristics. Building effective regulatory structures in developing countries is not simply an issue of the technical design of the regulatory instruments, it is also concerned with the quality of supporting regulatory institutions and capacity (World Bank, 2002, p. 152). Many of the institutions that support markets are publicly provided, and the effectiveness of these regulatory institutions will be an important determinant of how well markets function. The quality of regulatory governance will affect regulatory outcomes, which in turn can be expected to impact on economic growth.

This paper explores the role of regulation in economic growth using an econometric model. More precisely, it assesses through econometric modeling the impact of variations in the quality of regulation on economic performance. Although earlier studies have looked at governance as a cause of cross-country productivity or income differences (Kauffman & Kraay, 2002; Olson, Sarna, & Swamy, 1998), this paper differs in concentrating on regulation rather than wider governance issues. The results confirm that “good” regulation is associated with a higher economic growth.

The rest of the paper is organized as follows: Section 2 reviews issues in the literature pertinent to the debate on the role of regulation in economic growth, before turning to regulatory measures and proxies for the quality of regulation. In Section 3, the models used are presented. Section 4 deals with a descriptive analysis of the data and reports the regression results. The results confirm that the quality of state regulation impacts positively on economic growth. Finally, Section 5 provides conclusions and the implications for development policy.

2. LITERATURE REVIEW

(a) *Regulation theory*

The theory of economic regulation developed from the 19th century and the literature is now

vast (for recent reviews, see Laffont & Tirole, 1993, 2000; Levy & Spiller, 1994; Newbery, 1999; Parker, 2002). The case for economic regulation is premised on the existence of significant market failure resulting from economies of scale and scope in production, from information imperfections in market transactions, from the existence of incomplete markets and externalities, and from resulting income and wealth distribution effects. It has been suggested that market failures may be more pronounced, and therefore the case for public regulation is stronger, in developing countries (Stiglitz, 1998). More recent theoretical contributions to the regulation literature have provided a model of regulation for network industries that recognizes the particular structural and institutional characteristics of developing countries and have highlighted the role of effective regulation in achieving equitable and sustainable expansion of infrastructure services in the poorer countries of the world (Laffont, 1999a, 2005).

However, regulation of markets may not result in a welfare improvement as compared to the economic outcome under imperfect market conditions. In particular, information asymmetries can contribute to imperfect regulation. The regulator and the regulated can be expected to have different levels of information about such matters as costs, revenues, and demand. The regulated agent holds the information that the regulator needs to regulate optimally and the regulator must establish rules and incentive mechanisms to coax this information from the private sector. Given that it is highly unlikely that the regulator will receive all of the information required to regulate optimally to maximize social welfare, the results of regulation, in terms of outputs and prices remain “second best” to those of a competitive market, which centers attention on barriers to entry (Djankov, La Porta, Lopez-de-Silanes, & Shleifer, 2002). Shapiro and Willig (1990) argue that state ownership provides more information to regulators than does private ownership, so contracting should be less problematic when the state both owns and regulates. However, state ownership is associated with inadequate incentives to gather and use this information to maximize economic welfare (Hayek, 1945). In other words, there tends to be a trade-off between state ownership reducing the information asymmetries and hence the transaction costs of regulation and the relative incentives under state control and private ownership for agents to maximize economic

The second set of governance variables comprises a set of six aggregate indicators developed by the World Bank and drawn from 194 different measures (Kauffman, Kraay, & Mastruzzi, 2005). These indicators are based on several different sources (including international organizations, political and business risk rating agencies, think tanks and nongovernmental bodies) and a linear unobserved components model is used to aggregate these various sources into one aggregate indicator.³ The indicators are normalized with higher values denoting a better governance. The six indicators provide a subjective assessment of the following aspects of a country's quality of governance:

- *Voice and accountability*: respect for political rights and civil liberties, public participation in the process of electing policy makers, independence of media, accountability and transparency of government decisions.
- *Political instability*: political and social tension and unrest, instability of government.
- *Government effectiveness*: perceptions of the quality of public provision, quality of bureaucracy, competence of civil servants and their independence from political pressure, and the credibility of government decisions.
- *Regulatory quality*: burden on business via quantitative regulations, price controls, and other interventions in the economy.
- *Rule of law*: respect for law and order, predictability and effectiveness of the judiciary system, enforceability of contracts.
- *Control of corruption*: perceptions of the exercise of public power for private gain.

The focus of this study is on regulation rather than on governance. We therefore use the two variables in the World Bank data set that come closest to capturing the quality of the outcome and process dimensions of regulation, namely the regulatory quality and government effectiveness indices. The regulatory quality index measures the regulatory burden on business associated with inefficient quantitative controls and can be taken as a proxy for the quality of the outcomes of applying regulatory instruments. The government effectiveness index measures the quality of public provision, competence of civil servants, and the credibility of government decisions, and can therefore act as a proxy for the process dimensions (consistency, accountability, transparency) of regulatory governance.

The objective of the empirical analysis reported in Section 3 is to test for a causal link between regulation quality and economic performance. The approach is to adopt a growth accounting framework, where economic growth is used as the measure of economic performance and regulation is entered as an input in the production function.

Neoclassical growth modeling began with the work of Solow (1956), who employed a neo-classical production function to explain economic growth in the United States during the first half of the 20th century. Important assumptions of this approach are constant returns to scale and diminishing returns to investment, which imply that for a given rate of saving and population growth economies move toward their steady-state growth path. This can be extended to the differences in income levels between countries, to argue that in the long run income per capita levels will converge. A lack of empirical support for convergence and the presence of a large, unexplained "residual" factor in the function estimates have presented a major challenge to these models. The endogenous growth theory put forward by Romer (1986) and Lucas (1988) led to a renewed interest in economic growth analysis. An important advantage of endogenous over traditional growth models is that, through the assumption of constant or increasing returns to a factor input, in particular human capital, it is possible to explain a lack of growth and income convergence between countries and to account more fully for the residual factor in Solow-type analyses. The "growth accounting" exercises, popularized by Barro and others (Barro & Sala-i-Martin, 1992; Barro, 1991, 2000), fall within the generalized Solow-type growth model. An important characteristic of this approach is the inclusion of various indicators of economic structure. Most empirical research using this approach has found an evidence of "conditional" convergence, where convergence is conditional on the level or availability of complementary forms of investment, including human capital and a supportive policy environment. This suggests that the failure of developing countries to converge on the income levels of developed countries may be attributed, at least in part, to institutional factors.⁴ The importance of institutional capacity for the design and implementation of an effective economic policy has been demonstrated in various empirical studies of cross-country growth, for example, Sachs and Warner (1995) and

Barro (2000). A similar approach is adopted in this study to examine the role of regulatory institutional capacity in accounting for cross-country variations in economic growth.

An issue that needed to be addressed at the outset is causality. It could be argued that instead of regulatory quality determining economic growth, regulatory quality could be determined by the economy's growth rate. Economies that grow faster are able to generate higher levels of income and are therefore able to support the development of better institutions. Or, alternatively, there may be a level of simultaneity, in the sense that institutional quality generates more sustained economic growth, which in turn supports more and better regulatory institutions. The Granger causality test is commonly used in empirical work to establish the direction of causation. However, this test is sensitive to the length of lags of the variables used and therefore requires a relatively long time series dimension to be able to select the right length of lag and to be relatively confident about the conclusion drawn. Since the time dimension of our regulation data is limited, we are unable to apply the Granger causality test. Fortunately, there is a substantial literature that indicates that a better governance leads to a higher income rather than causation being in the opposite direction (Acemoglu, Johnson, & Robinson, 2000; Olson *et al.*, 1998; Rodrik *et al.*, 2004). Kauffman *et al.* (2005, p. 38) implement an empirical procedure for testing for causation, which leads to the identification of strong positive causal effects running from better governance to higher per capita incomes and suggest that a one standard deviation improvement in governance leads to a two to threefold difference in income levels in the long run. The authors state, "Some observers have argued that... there is a strong causal impact of income on governance. However, we argue that the existing evidence does not support a strong causal channel operating in this direction—most of the correlation between governance and per capita income reflects causation from the former to the latter" (Kauffman *et al.*, 2005, p. 3). They conclude: "available evidence suggests that the causal impact of incomes on governance is small. Rather, the observed correlation between governance and per capita incomes primarily reflects causation in the other direction: better governance raises per capita incomes." However, we accept that because we are unable to rigorously dem-

onstrate causation in our modeling, the results should be read with this caveat.

Endogeneity is another issue that should be addressed. To cope with the possible problem of endogeneity, a 2SLS or IV technique can be used. But to do this effectively it requires good sets of instruments for the variables that could potentially suffer from this problem, including lags of the variables concerned. Once again, data availability, particularly relating to the regulatory proxies, does not permit an effective test for endogeneity. We accept that this remains a weakness.

3. THE MODELING

The approach used in the modeling is to assume that each country's production possibility set, in common with most literature in this area, is described by a Cobb–Douglas production function:

$$Y_{it} = A_{it} K_{it}^{\alpha} L_{it}^{\beta}, \quad (1)$$

where Y is the output level; A the level of productivity; K the stock of capital; and L the stock of labor— i and t stand for the country and the time, respectively. Assuming that the production function exhibits constant return to scale with respect to physical inputs, (2) can be written in per capita terms as

$$y_{it} = A_{it} k_{it}^{\alpha}, \quad (2)$$

where lower case letters refer to per capita units. Assume a simple Keynesian capital accumulation rule according to the following specification:

$$dk/dt = sy - (n + \delta)k, \quad (3)$$

where dk/dt is the rate of change of the per capita capital stock, which is assumed to be equal to the flow of saving (equal to investment) minus capital depreciation and the growth of the labor force. In this equation, s is the share of gross saving in output per capita, δ is the depreciation of capital and n is the rate of growth of population as a proxy for the growth of the labor force. Setting (3) equal to zero gives us the steady-state solution for the stock of per capita capital, $k = sy/(n + \delta)$. Taking the logarithm of both sides of Eqn. (2) and replacing the steady-state solution for k from above into (2) gives the steady-state solution for output per capita, which is as follows:

$$\ln(y_{it}^*) = [1/(1 - \alpha)][\ln A_{it} + \alpha \ln(s_{it}/(n_{it} + \delta_{it}))], \quad (4)$$

where (*) above the variable signifies the steady-state solution.

We adopt the Mankiw, Romer, and Weil (1992) assumption that economies move toward their steady-state solution according to the following approximation:

$$\ln y_{it} - \ln y_{i0} = \lambda(\ln y_{it}^* - \ln y_{i0}), \quad (5)$$

where y_0 stands for the initial level of per capita income, and $\lambda = (1 - e^{-\eta})$ is the adjustment dynamic toward steady-state, where η is the speed of convergence. From (5) we can solve for the growth of per capita output, which is as follows:

$$g_{it} = (\lambda/t)(\ln y_{it}^* - \ln y_{i0}). \quad (6)$$

Replacing $(\ln y_{it}^*)$ by its equivalent from (4) gives us a relationship for actual growth of per capita output:

$$g_{it} = (\lambda/t(1 - \alpha))[\ln A_{it} + \alpha \ln(s_{it}/(n_{it} + \delta_{it}))] - (\lambda/t) \ln y_{i0}. \quad (7)$$

Total factor productivity plays an important role in growth. We assume that its dynamic takes the following form:

$$A_{it} = A_{i0}e^{\gamma_{it}}, \quad (8)$$

where A_{i0} specifies the initial level of productivity and γ its rate of efficiency growth per period. Substituting for A from (8) into (7), per capita growth of output (g) is represented by the following relationship:

$$g = \phi_1 \ln A_{i0} + \phi_2 \gamma_i + \phi_3 \ln(s_{it}/(n_{it} + \delta_{it})) - \phi_4 \ln y_{i0} \quad (9)$$

where $\phi_1 = \lambda/t(1 - \alpha)$, $\phi_2 = \lambda/(1 - \alpha)$, $\phi_3 = \lambda\alpha/t(1 - \alpha)$, and $\phi_4 = \lambda/t$. Adding some control and qualitative variables as well as a stochastic term to (9) provides the model which we use to assess the role that regulatory quality plays in economic growth.

The variables added to Eqn. (9) broadly follow the growth empirics literature, such as Barro (1991, 2000), Mankiw *et al.* (1992), and Islam (1995). Among the control variables included in most empirical research are initial conditions, both in terms of the level of development (as proxied by GDP per capita) as well as human capital and institutions. Most also include proxies for the macroeconomic environment such as inflation, trade openness,

and the government's involvement in economic activities. Qualitative variables can also be added to account for specific events in a country, as well as data heterogeneity when panel data are used. In our analysis, depending on the nature of data set constructed, we make use of all or some of these variables with the aim of ensuring that our regressions are appropriately specified.

In the context of our specification in (9), similar to Temple and Johnson (1995), we make the additional assumption, drawing on the literature relating to regulation in developing countries reviewed earlier, that the rate of efficiency growth γ directly varies with the quality of regulatory institutions in the country. Those countries with good institutions in place can design and implement policies that allow them to continue with their future growth. If instead the country in question lacks or has a weak institutional structure, its growth potential is likely to be diminished because the design and implementation of appropriate policies are then adversely affected. In the case of developing countries, in particular, to be able to benefit from being a latecomer in terms of industrialization and grow at a high speed to "catch up," it is important that institutional supports are present to realize the potential for income convergence.

One of the control variables that is likely to be important in this context, is the initial institutional quality. In the absence of better information about the initial institutional quality, we adopted educational attainment as a proxy variable. At first reading this may seem an unusual choice, but our proxy, secondary school enrollment, is correlated with the regulatory governance variables we are using (see Table 1) and it has been successfully used as a proxy in other studies.⁵ The finding that education is correlated with our regulatory variables is an interesting finding in itself and one worthy of exploration in future research.

We apply two methods of estimation to the model specified by Eqn. (9). One is based on cross-section analysis, in which we attempt to measure *directly* any possible impact that regulation has on economic growth. The second is based on panel data, in which we *indirectly* estimate the growth contribution of regulation. The reason for applying different estimation procedures is due to our data on the indexes of regulation; we have a few observations per country. Therefore, for the cross-section regression, we average the relevant data over the

Table 1. *Correlation coefficient matrix*

Variables	1	2	3	4	5	6	7	8	9
1. GDP per capita growth	1.00								
2. Government effectiveness	0.30	1.00							
3. Regulatory quality	0.14	0.74	1.00						
4. Log gross capital formation	0.62	0.21	0.19	1.00					
5. Log initial GDP per capita	0.26	0.81	0.68	0.32	1.00				
6. Log schooling	0.41	0.56	0.50	0.49	0.77	1.00			
7. Log trade	0.29	0.68	0.63	0.38	0.68	0.48	1.00		
8. Log inflation	-0.35	-0.58	-0.41	-0.20	-0.40	-0.18	-0.52	1.00	
9. Log government exp.	0.17	0.44	0.26	0.20	0.40	0.30	0.41	-0.23	1.00

Log in front of a variable indicates the logarithm of the variable concerned.

GDP per capita growth (% per annum);

Gross capital formation = Gross capital formation as a % of GDP;

Initial GDP per capita = Initial (1980) GDP per capita;

Schooling = Secondary school enrollment (%);

Trade = (exports + imports) as a percentage of GDP;

Inflation = Rate of change of GDP deflator;

Government expenditure = General government consumption expenditure as a percentage of GDP.

period 1980–99 and combine the result with the regulation data.⁶ This allows a direct measure of the possible role that regulation plays in growth, using Eqn. (9) as a base to estimate ϕ_2 . In the second method, we adopt a variant of the one applied by Olson *et al.* (1998) and apply the fixed effects technique⁷ to the panel data constructed. This data set combines cross-section and time-series data for the countries included in the first data set. This procedure, which essentially involves including a dummy for every country in the estimated equation, produces consistent estimates even where data are not available for some time-invariant factors that affect growth. The fixed effects estimator does require, however, that each included variable varies significantly within countries. Clearly, even if available, the regulatory variables may not satisfy this requirement since institutions usually change slowly. The estimation procedure, therefore, involves two stages: We first regress GDP per capita growth in each country per period, g_{it} on $\ln(s_{it}/(n_{it} + \delta_{it} + \gamma_{it}))$ plus a set of country dummies. The coefficient on the country dummies reflects the effect on growth of all the time-invariant variables, including regulatory institutions. In the second stage, we use the coefficients of the country dummies as the dependent variable and regress them on the measures of regulatory quality and control variables. The coefficients on the measures of regulatory quality in the second stage regression reflect the impact of regulation on GDP

per capita growth after controlling for capital accumulation and certain other variables.

4. THE DATA AND THE REGRESSION RESULTS

Data for the regulatory quality measures were set out in Kauffman *et al.* (2005) and are available for downloading from the World Bank web site.⁸ As discussed earlier, the two regulation indicators used from this study are regulatory quality and government effectiveness measures. Other data required for the regression analysis were taken from the World Bank's *World Development Indicators*.

The data set used in the analysis covers 117 countries for the cross-section regression and 96 for the panel version of the regression (for a full list of the countries see Appendix A). Although the main focus of the study is the impact of regulation on economic performance in developing countries, a heterogeneous data set was used including some transitional and advanced countries as well as developing ones. The reason for including some nondeveloping countries was to improve the statistical reliability of the results by including more countries, with regional dummies used to capture the differing levels of economic development. However, as a cross-check on our results, we repeated our analysis removing the developed countries from the data base. The results were substantially unaffected (these results can be

obtained from the authors). As information on regulatory governance is only based on one year, in the cross-section model, all other variables were converted into one period by averaging for 1980–2000. Initial effect variables relate to 1980. For the panel version, the data cover the period 1980–2000 (in common with most empirical research in this area, and in order to remove short-term disturbances as well as business cycle effects from the data, we have converted the time series data for the variables into five-year period averages covering 1980–84, 1985–89, 1990–94, and 1995–99). However, the time series dimension is not complete for a number of the countries in the data set, and therefore the panel data are unbalanced, containing 432 observations. Table 1 provides the correlation coefficient matrix for the key variables used in the study.

The first data column in Table 1 shows the simple correlation coefficients between the dependent variable, GDP growth per capita, and possible explanatory variables. The correlation coefficients have the expected signs. The correlation coefficients between the indicators of regulatory governance, namely, government effectiveness and regulatory quality, and GDP per capita growth have the expected positive sign. The bivariate correlations between inflation and the regulatory proxies used are negative, supporting the proposition that economies with a better regulatory governance are also better able to design macroeconomic policies that stabilize the economy and control inflation. There is also a high correlation between the logarithm of initial GDP per capita and initial secondary school education, both of which are in turn correlated with the various proxies for regulatory governance.⁹ This suggests that, included in the same regression, parameter estimates for these variables may not be individually reliable, due to multicollinearity. This is also the case with the two regulatory proxies that we intend to use in the analysis, namely, government effectiveness (GE) and regulatory quality (RQ). These two are highly correlated and therefore cannot be included in the same regression in order to estimate each variables contribution. For this reason, we considered first the contribution of each of these proxies to growth in separate regressions, and then combined them by addition to form a composite regulation variable (RQGE).

Before formal analysis of the model specified in (9), we checked for the possibility of conver-

gence in our data. In general, the literature does not support unconditional convergence (Barro, 2000; Islam, 1995; Mankiw *et al.*, 1992), but instead finds evidence of conditional convergence. We investigated this issue using regulatory governance as a possible pre-condition for convergence. Table 2 presents the results. There is no indication of unconditional convergence (Reg 1 and 2), the sign on the initial GDP per capita variable (LIGDPPC) is positive. However, once an indicator of governance is included (RQ, GE, and RQGE), as in Reg 3–5, there is an indication of conditional convergence in the form of a negative sign. The differences between growth experiences of countries are partly explained by their state of regulatory quality. There is no indication that there is any significant regional difference in this context (cf. Reg. 6–8, which include regional variables for Africa, Asia, and Latin America).

In addition to combining the two regulatory proxies (RQ and GE), and in the light of a high correlation between the two, the first principal component of these two was generated (PCRQGE), and this composite index was used as a regulatory proxy. The results generated based on this proxy, as indicated by Reg 5a in Table 2, are the same as those reported using RQ, GE, and RQGE.¹⁰ We repeated this process taking into account the other four indicators of governance identified by Kauffman *et al.* (2005) and detailed earlier. The first principal component of all the six indicators of governance (termed PC All) was generated, as well as one based on the four, excluding RQ and GE—termed PC Others. Reg 5b and Reg 5c in Table 2 include the results based on these composite indexes. The inclusion of the four indicators of governance alongside or instead of the two regulatory proxies combined (RQGE) and its principal component (PCRQGE) has a marginal effect on the parameter estimates for the other variables in the regression, but the signs remain the same. The coefficient values for PC All and PC Others are, however, lower than for the other regulation variables. We interpret this result as being an indication of the differential influence of different governance proxies on growth. In other words, a possible criticism of our findings that various measures on institutional quality could be highly correlated and that it is institutional quality rather than the quality of regulation in particular that matters is not borne out. More precisely, the regulation proxies we have used

Table 2. *Test of convergence dependent variable is long run growth of GDP per capita (1980–2000)*

Variables	Reg 1	Reg 2	Reg 3	Reg 4	Reg 5	Reg 5a	Reg 5b	Reg 5c	Reg 6	Reg 7	Reg 8
C	−0.48 (2.16)*	−2.68 (6.04)*	−1.74 (3.91)*	−1.44 (3.18)*	−1.11 (2.52)*	−1.11 (2.52)*	−0.83 (1.74)**	−0.96 (1.95)*	−1.207 (2.38)*	−1.19 (2.31)*	−0.86 (1.73)**
LIGDPPC	0.090 (3.20)*	0.058 (2.29)*	−0.037 (1.21)	−0.096 (2.66)*	−0.121 (3.49)*	−0.121 (3.49)*	−0.140 (3.70)*	−0.121 (3.15)*	−0.049 (1.33)	−0.097 (2.25)*	−0.116 (2.89)*
LGFC		0.792 (5.52)*	0.692 (5.27)*	0.757 (5.99)*	0.695 (5.75)*	0.695 (5.75)*	0.658 (5.36)	0.659 (5.19)*	0.564 (4.31)*	0.679 (5.20)*	0.608 (4.91)*
RQ			0.327 (4.79)*						0.361 (5.35)*		
GE				0.320 (5.40)*						0.315 (5.12)*	
RQGE					0.232 (6.51)*						0.224 (6.35)*
PCRQGE						0.328 (6.51)*					
PC All							0.182 (6.34)*				
PC Others								0.190 (5.68)*			
Africa									−0.07 (0.63)	−0.08 (0.69)	−0.06 (0.58)
Asia									0.014 (1.12)	0.161 (1.33)	0.15 (1.29)
Latin America									−0.24 (2.34)*	−0.01 (0.05)	−0.10 (1.06)
Implied λ^a			0.0018	0.0048	0.006	0.0055	0.0062	0.0055	0.0024	0.0049	0.0059
No. of observations	99	99	99	99	99	99	99	99	99	99	99
Adjusted R^2	0.086	0.300	0.43	0.46	0.51	0.51	0.50	0.47	0.48	0.47	0.53

Note:

* (**) = Significant at the 5% (10%) level.

Values in brackets are absolute values of t ratios.

C = Intercept term;

LIGDPCC = Logarithm of Initial (1980) GDP per capita;

LGFC = Logarithm of gross fixed capital formation as a % of GDP;

RQ = Regulatory quality;

GE = Government effectiveness;

RQGE = RQ + GE;

PCRQGE = The first principal component of RQ and GE;

PC All = The first principal component of all (the six) indicators of governance;

PC Others = The first principal component of indicators of governance excluding RQ and GE;

Africa, Asia, Latin America: respective regional dummies.

^a λ is the annual speed of adjustment toward steady-state.

(RQ, GE, RQGE, and PCRQGE) seem to have a higher impact on growth than the other four indicators of governance identified by Kauffman *et al.* (2005) reflecting wider institutional factors. Therefore, regulation rather than governance issues more generally seems to have the larger impact on growth.¹¹

Having considered the issue of convergence and considered the possible relative effects of regulation and governance issues more generally on growth, Tables 3 and 4 report results

based on the formal analysis of the data. The results address the main focus of the research, the impact of regulation on the growth in GDP per capita. The results reported in Table 3 are based on the model specified in Eqn. (9) using OLS and cross-country data, as detailed above. Table 3 reports 10 regressions, each containing different combinations of the independent variables in our data set. The economic variables in the full set of regressions tested included the variables derived from the model

Table 3. Cross-country analysis of determinants of growth dependent variable is the average growth of GDP per capita over the period (1980–2000)

Variables	Reg 9	Reg 10	Reg 11	Reg 11a	Reg 11b	Reg 11c	Reg 12	Reg 13	Reg 14	Reg 15
C	−8.45 (4.15)*	−8.47 (4.14)*	−8.07 (4.04)*	−8.07 (4.04)*	−7.71 (3.68)*	−7.75 (3.62)*	−8.80 (4.66)*	−7.76 (4.16)*	−6.80 (3.35)*	−6.89 (3.72)*
LGFC	2.95 (4.47)*	3.03 (4.58)*	2.86 (4.42)*	2.86 (4.42)*	2.77 (4.09)*	2.80 (4.03)*	3.83 (5.69)*	3.49 (5.26)*	3.07 (4.51)*	3.07 (4.59)*
RQ	1.50 (5.97)*									
GE		1.12 (5.81)*								
RQGE			0.75 (6.50)*				0.87 (7.12)*	0.59 (3.78)*	0.63 (3.98)*	0.64 (4.16)*
PCRQGE				1.05 (6.50)*						
PC All					0.51 (5.67)*					
PC Others						0.55 (5.16)*				
LSSE							0.89 (1.33)	0.91 (1.39)	0.88 (1.37)	0.89 (1.40)
LGDPD								−0.33 (2.88)*	−0.28 (2.42)*	−0.28 (2.53)*
LISSE							−1.57 (2.95)*	−1.31 (2.50)*	−1.27 (2.39)*	−1.25 (2.45)*
Africa									−0.06 (0.11)	
Asia									1.08 (2.03)*	1.12 (2.56)*
Latin America									−0.06 (0.13)	
No. of observations	117	117	117	117	117	117	117	117	117	117
Adjusted R^2	0.37	0.37	0.40	0.40	0.36	0.33	0.48	0.54	0.53	0.54

Note:

Values in brackets are absolute values of t ratios.

* (**) = Significant at the 5% (10%) level.

C = Intercept term;

LGFC Logarithm of gross capital formation as a % of GDP;

RQ = Regulatory quality;

GE = Government effectiveness;

RQGE = RQ + GE;

PCRQGE = The first principal component of RQ and GE;

PC All = The first principal component of all (the six) indicators of governance;

PC Others = The first principal component of indicators of governance excluding RQ and GE;

LSSE = Logarithm of secondary school enrollment (%);

LGDPD = Logarithm of inflation using country GDP deflators;

LISSE = Logarithm of Initial (1980) secondary school enrollment (%);

Africa, Asia, Latin America: respective regional dummies.

itself, as specified in Eqn. (9), and measures for general inflation, trade, government expenditure, as well as the regional dummies. However, with the exception of inflation these other variables proved to be statistically insignificant at the 10% level or better and therefore, to economize on space, the results are not reported. The

inflation variable was found to be statistically significant and negative, suggesting that unstable macroeconomic conditions have a negative effect on economic growth.

The regional dummies were used to test the hypothesis that different regions may have characteristics that affect growth differently.

Table 4. Cross-country analysis of determinants of growth dependent variable is estimate of country dummies

Variables	Reg 16	Reg 17	Reg 18	Reg 18a	Reg 18b	Reg 18c	Reg 19	Reg 20	Reg 21
C	-0.048 (2.89)*	-0.019 (1.62)**	-0.040 (3.30)*	-0.40 (3.30)*	-0.03 (2.38)*	0.02 (1.72)**	0.086 (3.04)*	0.033 (1.35)	0.032 (1.26)
RQ	0.226 (9.96)*						0.168 (7.02)*		
GE		0.195 (15.3)*						0.169 (10.9)*	
RQGE			0.121 (15.4)*						0.101 (10.5)*
PCRQGE				0.17 (15.44)*					
PC All					0.09 (16.84)*				
PC Others						0.10 (16.08)*			
Africa							-0.194 (4.81)*	-0.120 (3.45)*	-0.119 (3.34)*
Asia							-0.148 (3.48)*	-0.059 (1.58)*	0.078 (2.09)*
Latin America							-0.172 (4.64)*	-0.015 (0.42)	-0.070 (2.10)*
No. of observations	96	96	96	96	96	96	96	96	96
Adjusted R^2	0.51	0.71	0.71	0.71	0.75	0.73	0.62	0.75	0.74

Note:

* (**) = Significant at the 5% (10%) level.

C = Intercept term;

GE = Government effectiveness;

RQ = Regulatory quality;

RQGE = RQ + GE;

PCRQGE = The first principal component of RQ and GE;

PC All = The first principal component of all (the six) indicators of governance;

PC Others = The first principal component of indicators of governance excluding RQ and GE;

Africa, Asia, Latin America: respective regional dummies.

This is validated with respect to Asia, confirming that this region had, on average, performed better with respect to economic growth than did other regions in the period studied. The dummies for Africa and Latin America were found to be statistically insignificant. We also included the initial level of human capital, as measured by secondary school enrollments, as a proxy for the initial level of "institutions." As indicated in Table 1 this variable is highly correlated with initial GDP per capita, and the results in Table 3 confirmed that it has a negative sign and is statistically significant. This result supports the conditional convergence hypothesis.

The regulatory variables are correctly signed and statistically significant in all cases. The sign and level of significance of the parameter estimates for these regulatory proxies indicate that they have a statistically significant and positive effect on economic growth. Based on the esti-

mates for the combined regulatory variable (RQGE), a unit change in the quality and effectiveness of regulation is, on average, associated with approximately an 0.6–0.9% increase in economic growth, everything else remaining equal. As with the other results reported, the regulatory proxies used here seem to have a larger impact on growth than do the other governance proxies, namely the variables PC All and PC Others.

One objection to our analysis so far is that we have used regulatory data for 2000 only. Perhaps the regulatory environment has changed substantially during the period 1980–2000. Unfortunately, World Bank regulatory data do not exist prior to 1996. But as a cross-check on the stability of the results if regulatory data for other years from 1996 are used, we first considered the correlation between the World Bank regulatory indicators during 1996–2000. The results gave correlation coefficients of

0.92–0.99 confirming a high degree of stability. Nevertheless, we then re-ran our regression reported in Table 3 using regulatory indicators (constructed as before) but for 1996, 1998, and 2000 separately. The results were almost identical. As discussed earlier, the stability in the governance variables plus the very limited observations on governance (a maximum of two for each country) caused us to rule out the use of regressions based on panel data.

Table 4 reports results based on the second method of estimation, which, as discussed earlier, involves two stages. In the first stage, by applying a fixed effect technique to the panel data, we arrive at the following regression results:

$$\begin{aligned} \text{GDP per capita} = & 0.133 \text{ Log net}^{12} \text{ gross capital formation} - 0.148 \text{ Log initial GDPPC} \\ & (6.41)^* \qquad \qquad \qquad (6.57)^* \\ & + 0.04 \text{ Log net schooling} + \text{Country dummies} \\ & (1.84)^{**} \end{aligned}$$

Adjusted $R^2 = 0.21$; number of observations = 432.

The figure in brackets is the t -ratio; * (**) indicates the significance level at 5% (10%). From the above, the regression parameter estimate associated with the country dummies is saved and used as the dependent variable in the regressions reported in Table 4. For reasons of space, we report only a sub-set of the full results. We exclude reporting regressions including the full set of independent variables used, as detailed in Table 1, because a number of them proved to be statistically insignificant.

Our main interest in the regression results reported in Table 4 is with the role that the regulatory proxies are playing in explaining the variation in the country dummies. The results are consistent with those reported in Table 3. Even though the parameter estimates for the regulatory variable are lower, regulatory governance still affects the growth performance of an economy. The regional dummies in this case are all negative and statistically significant, relative to the control group which is advanced countries.¹³ These changes in the results were investigated and seem to reflect the differences in the modeling methods adopted, suggesting that in this type of research the modeling can affect the results. Nevertheless, the overall picture that emerges is that the quality and effectiveness

of regulation has a positive effect on growth using both models.

5. CONCLUSIONS

The provision of a regulatory regime that promotes rather than constrains economic growth is an important part of a good governance. The ability of the state to provide effective regulatory institutions can be expected to be a determinant of how well markets and the economy perform. The impact of regulatory institutions on economic growth will depend on both the *efficiency* of the regulatory policies and instruments that are used and the *quality* of

the governance processes that are practiced by the regulatory authorities, as discussed in the early part of the paper.

This paper has tested the hypothesis that the efficiency and quality of regulation affects the economic performance of an economy. Two proxies for regulatory effectiveness were included separately and then combined as the determinants of economic growth performance, using both cross-sectional and panel data methods. The results from both sets of modeling suggest a strong causal link between regulatory quality and economic growth and confirm that the standard of regulation matters for economic performance. The results are consistent with those of Olson *et al.* (1998) who found that productivity growth is strongly correlated with the quality of governance, and Kauffman *et al.* (2005) who found that the quality of governance has a positive effect on incomes.

As we highlighted earlier, the proxies we use for regulatory governance are correlated with a number of other institutional proxies. One could argue, therefore, that what we have established could equally hold for the link between institutional capacity in general and economic performance. However, the literature reviewed earlier in the paper is consistent with institutional capacity playing a strong and complementary role to regulatory governance and the principal component analysis undertaken

Verbeek (2000). Also, we applied the Hausman specification test and this confirmed that the fixed effect model is the more appropriate technique for our data.

8. <http://www.worldbank.org/wbi/governance/pubs/govmatters4.html>: The series constructed are composite indexes, which are based on a number of variables generated at different points in time. The information for each country on these proxies, therefore, generally relates to a period rather than a specific year. Kauffman *et al.* (2005) highlight certain issues relating to the quality of the data used, particularly when it is utilized for making comparisons across countries. However, we are not aware of better regulatory quality data, while conceding that better quality data could reveal different results to those reported here. Nevertheless, based on the significance level of the relevant variables in our regressions, we are fairly confident that any differences in the results would relate to the magnitude of these effects rather than their sign.

9. A number of the explanatory variables were logged. In the literature, the basic growth accounting model is generally exponential (e.g., Cobb–Douglas). Once logged, it becomes a linear relationship which can then be estimated. For the other explanatory variables in our model, logging helped to solve problems of serial correlation and heteroscedasticity.

10. The difference in parameter estimates for the regulatory index is due to the scale effect generated by the weight used in calculating the first principal component of the two indicators.

11. However, we would not wish to over-emphasize the importance of this result given the data limitations as pointed out in Kauffman *et al.* (2005). One could also argue that different proxies may have different dynamic effects on growth and that broader indicators of governance may require a longer period of time to produce their full effect on economic growth.

12. Net in this case applies to the log difference of different investment shares in GDP (physical and human in this case) and $(d + n + g)$, where d is the rate of depreciation of capital per annum; n is the rate of population growth and g is a proxy for the rate of technical change. As is the practice in the literature, $(d + g)$ is assumed to be 5%. The specification is based on a Solow/Augmented Solow model.

13. In this model, the regional dummies identify whether there are regional similarities or differences between regions.

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APPENDIX A. LIST OF COUNTRIES INCLUDED IN THE DATA SET

Angola, Albania, Argentina, Australia, Austria, Azerbaijan, Belgium, Benin, Burkina

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